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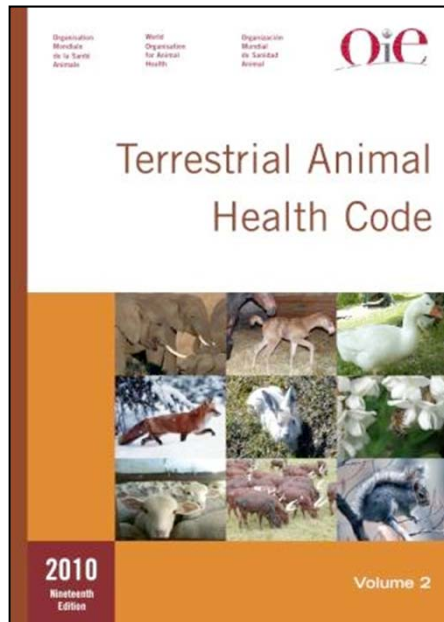
# Good Governance of Veterinary Services

The OIE PVS Pathway:  
initial PVS evaluations - PVS Gap Analysis  
Veterinary Legislation - PVS follow-up  
evaluations to monitor progress made

Veterinary Legislation  
Gaborone, November 1, 2011

**PVS evaluation of  
Veterinary Services**  
*the diagnosis*

# OIE International Standards



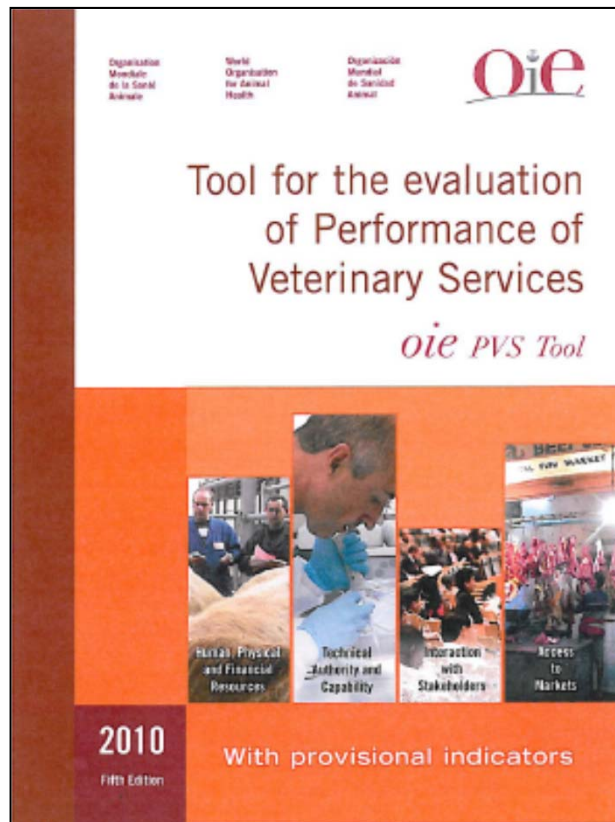
Official reference of the World Trade Organisation SPS Agreement  
Adopted by consensus of OIE Members

*Terrestrial Animal Health Code  
mammals, birds and bees*

[http://www.oie.int/eng/normes/mcode/en\\_sommaire.htm](http://www.oie.int/eng/normes/mcode/en_sommaire.htm)

- ▶ **Section 3: Quality of Veterinary Services**
  - Chapter 3.1. - Veterinary Services
  - Chapter 3.2. - Evaluation of Veterinary Services

# The OIE PVS Tool



## Evaluation of the Performance of Veterinary Services

a tool for Good Governance of Veterinary Services

# OIE PVS Tool

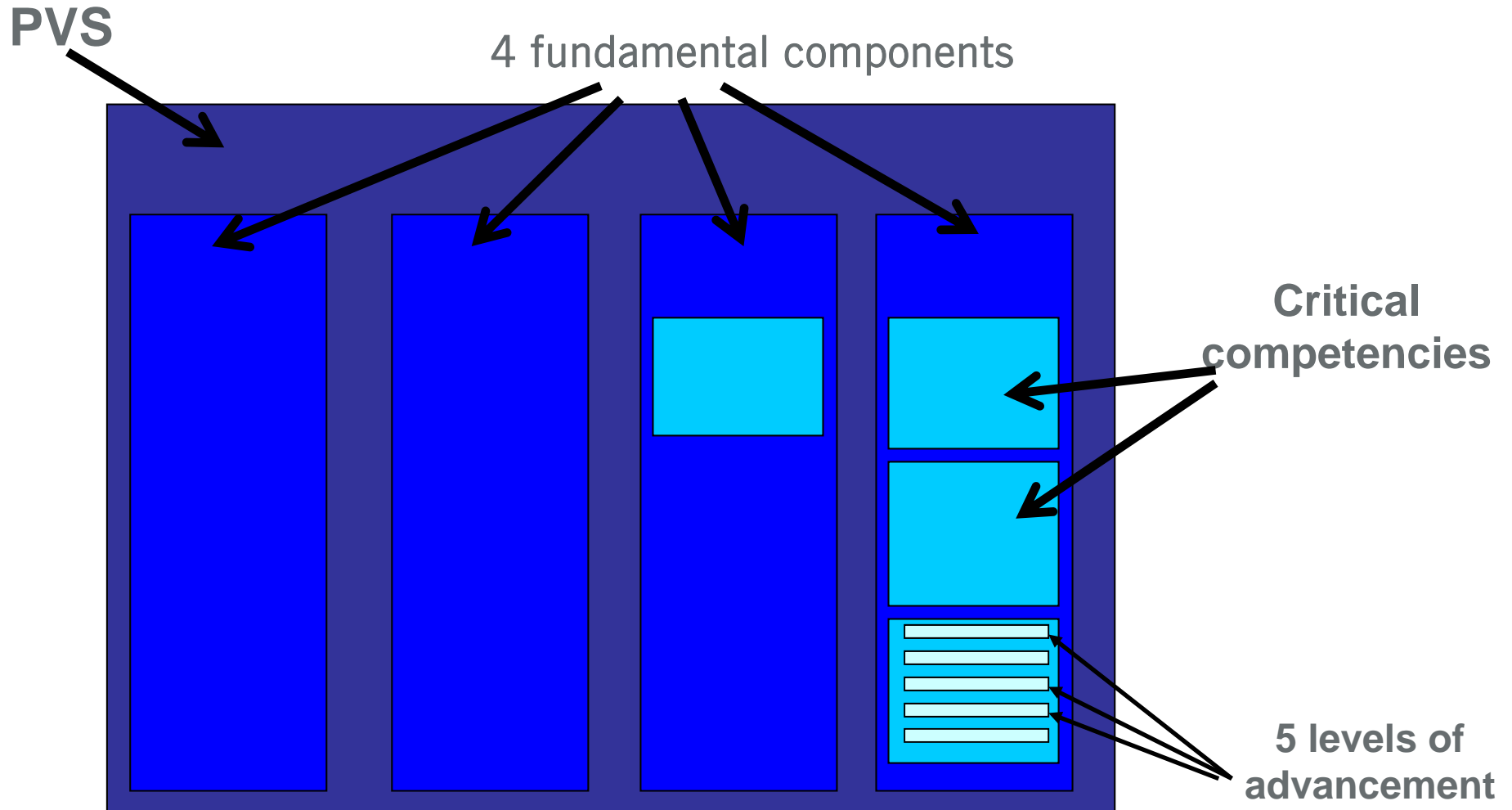
- ▶ Several critical competencies in each fundamental component
- ▶ The fifth edition (released in 2010) includes critical competencies for:
  - management of national animal health systems;
  - animal welfare; and
  - evaluation of Aquatic Animal Health Services (as part of a PVS evaluation of Veterinary Services, or as an independent exercise).
- ▶ Now 46 critical competencies in total

# The OIE PVS Tool

## 4 Fundamental Components

- ▶ Human, physical and financial resources
- ▶ Technical authority and capability
- ▶ Interaction with stakeholders
- ▶ Access to markets

# OIE PVS Tool: Structure



# CHAPTER I - Human, physical and financial resources

Section I-1	Professional and technical staffing of the Veterinary Services
Section I-2	Competencies of veterinarians and veterinary para-professionals
Section I-3	Continuing education
Section I-4	Technical independence
Section I-5	Stability of structures and sustainability of policies
Section I-6	Coordination capability of the Veterinary Services
Section I-7	Physical resources
Section I-8	Operational funding
Section I-9	Emergency funding
Section I-10	Capital investment
Section I-11	Management of resources and operations



# CHAPTER II - Technical authority and capability

Section II-1	Veterinary laboratory diagnosis
Section II-2	Laboratory quality assurance
Section II-3	Risk analysis
Section II-4	Quarantine and border security
Section II-5	Epidemiological surveillance
Section II-6	Early detection and emergency response
Section II-7	Disease prevention, control and eradication
Section II-8	Food safety
Section II-9	Veterinary medicines and biologicals
Section II-10	Residue testing
Section II-11	Emerging issues
Section II-12	Technical innovation
Section II-13	Identification and traceability
Section II-14	Animal welfare

# CHAPTER III - Interaction with stakeholders

- Section III-1      Communications
- Section III-2      Consultation with stakeholders
- Section III-3      Official representation
- Section III-4      Accreditation / authorisation / delegation
- Section III-5      Veterinary Statutory Body
- Section III-6      Participation of producers and other stakeholders in joint programmes

# CHAPTER IV - ACCESS TO MARKETS

- Section IV-1 Preparation of legislation and regulations, and implementation of regulations
- Section IV-2 Implementation of legislation and regulations and stakeholder compliance
- Section IV-3 International harmonisation
- Section IV-4 International certification
- Section IV-5 Equivalence and other types of sanitary agreements
- Section IV-6 Transparency
- Section IV-7 Zoning
- Section IV-8 Compartmentalisation

# OIE PVS Tool: Levels of Advancement

- ▶ 5 levels of advancement (**qualitative**) for each critical competency
- ▶ A higher level assumes compliance with all preceding levels

**Level 1**  
no compliance



**Level 5**  
full compliance with OIE standards

# OIE PVS Tool: Harmonised approach

- ▶ **Manual of the Assessor** – Volume 1: Guidelines for conducting an OIE-PVS Evaluation;
- ▶ **Manual of the Assessor** – Volume 2: Guidelines for writing an OIE-PVS Evaluation Report
- ▶ **OIE-PVS Tool with Provisional Indicators** (now 2010 (5th) Edition)

All above documents are given to OIE PVS Assessors

- ▶ **OIE-PVS Tool** (public document)

[http://www.oie.int/eng/oie/organisation/A\\_2010\\_PVSToolexcludingindicators.pdf](http://www.oie.int/eng/oie/organisation/A_2010_PVSToolexcludingindicators.pdf)

# OIE PVS Evaluation Teams

- ▶ Team Leader + Expert(s) + Observer(s)/Facilitator(s)
- ▶ ~ 150 OIE certified PVS experts trained so far (May 06; July 06; Feb. 07 and Feb. 08),  
**incl. FAO, EC staff (FVO staff incl.) and EUMS experts**
- ▶ Five operating languages: **English, French, Spanish** + Russian and Arabic
- ▶ Geographical balance
- ▶ Missions financed through the OIE World Fund

# OIE PVS Approach

- ▶ External independent evaluation (objectivity)
  - Experts trained and certified by the OIE
  - Based on facts & evidence, not impressions
- ▶ Upon request of the country (voluntary basis)
- ▶ To assess:
  - Compliance with OIE Standards
  - Strengths / Weaknesses
  - Gaps / areas for improvement
- ▶ Recognised by international donors
- ▶ Not an audit
- ▶ Country property (confidentiality of results)

# Steps of an OIE-PVS Evaluation

- ▶ Official request from the OIE Delegate
- ▶ OIE proposes team of experts and dates
- ▶ Preparation of the mission
- ▶ Evaluation mission (*2 – 3 weeks*)
- ▶ Draft Report
- ▶ Peer review by another PVS expert not having participated in the mission
- ▶ Country agreement/comments on PVS report
- ▶ Final report confidential until this stage

...for release only if agreed by the country



# Country PVS Reports

▶ Country PVS reports are either:

- Confidential (very few);
- Available for transmission to Donors and Partners (72 reports to date);
- In the public domain : Belize; Bolivia; Botswana, Brazil; Guinea-Bissau; Namibia; Panama; Paraguay; Uruguay; and Vietnam

[http://www.oie.int/eng/oie/organisation/en\\_oie\\_pvs\\_eval\\_reports.htm?e1d2](http://www.oie.int/eng/oie/organisation/en_oie_pvs_eval_reports.htm?e1d2)

# PVS Evaluation missions : progress (2011)

	OIE Members	PVS Evaluations requests received	PVS Evaluations missions implemented	Draft PVS Evaluations reports received	Reports available for (restricted) distribution to Donors and Partners	Publication on the OIE website
Africa	52	50	45	43	35	3
Americas	29	22	20	20	16	7
Asia, the Far East and Oceania	32	18	15	14	11	1
Europe	53	14	13	13	10	0
Middle East	12	12	11	11	5	1
<b>TOTAL</b>	<b>178</b>	<b>116</b>	<b>104</b>	<b>101</b>	<b>77</b>	<b>12</b>

# The global diagnostic

- ▶ Insufficient national chain of command
- ▶ Weakness of private sector organizations
- ▶ Few compensation mechanisms
- ▶ Limited ability to control livestock movements
- ▶ Constraints to implement biosecurity measures
- ▶ Difficulty of implementing appropriate vaccination
- ▶ Failures in the control of veterinary drugs threaten human health, market access and the development of private sector veterinary services

# The global diagnostic

- ▶ Competition for national and international resources
- ▶ Weakness of national Veterinary Services (legislation, human and financial resources)
- ▶ Veterinary services need to improve their ability to present financial information and cost/benefit arguments to support their missions

# PVS Gap Analysis

*the prescription*

# PVS Gap Analysis

- ▶ To identify specific activities, tasks and resources required to address “gaps” identified through the country PVS evaluation
- ▶ To determine and confirm **country priorities** (country involvement)
- ▶ Estimation of costs (collaboration with Partners and Donors)
- ▶ Preparation of an estimated budget
- ▶ Support to preparation of investment programmes

# PVS Gap Analysis mission

- ▶ A PVS Gap Analysis mission facilitates the definition of country's Veterinary Services' objectives in terms of compliance with OIE quality standards, suitably adapted to national constraints and priorities.
- ▶ The country PVS Gap Analysis report includes an **indicative operational budget for 5 years** and an **exceptional budget** (necessary investments) when relevant.

# PVS Gap Analysis mission

- ▶ In practice, this means:
  - defining, together with the Veterinary Services, and in accordance with national priorities and constraints, the expected result (level of advancement defined in the OIE PVS tool) at the end of the five-year period for the priority critical competencies of the OIE PVS tool which are relevant to the national context;
  - determining the activities to be carried out in order to achieve the expected results for the priority critical competencies of the OIE PVS Tool which are relevant to the national context;

(...)



# PVS Gap Analysis mission

(...)

- determining, with the help of information, data or interviews, the tasks and human, physical and financial resources required to implement these activities to enable the Veterinary Services to function appropriately.

# Steps of a PVS Gap Analysis

- ▶ Country PVS Evaluation completed and **Country PVS report finalised**
  - ▶ Official request from the OIE Delegate
- = two important conditions**
- ▶ OIE proposes team of experts and dates
  - ▶ Preparation of the mission / OIE / Team leader / Country contact person(s)
  - ▶ PVS Gap Analysis mission
  - ▶ Draft Report / Documents
  - ▶ Quality check
  - ▶ Country agreement / comments on the PVS Gap Analysis documents
  - ▶ Final report confidential until this stage
- ...for release only if agreed

# The PVS Gap Analysis Tool

# PVS Gap Analysis - Budget -

<b>Outputs</b>
Total Budget
Analysis of the Budget

**Trade**

(8 cards)

**Animal Health**

(5 cards)

**Veterinary Public Health**

(4 cards)

**Veterinary Laboratories**

(2 cards)

**Management and Regulatory Services**



(21 cards)

**Cost Estimation Cards**


Trade1 / Trade8    AH1 / AH5    VPH1 / VPH4    Lab1 / Lab2    MVS1 / MVS21

<b>Inputs</b>
Unit Costs

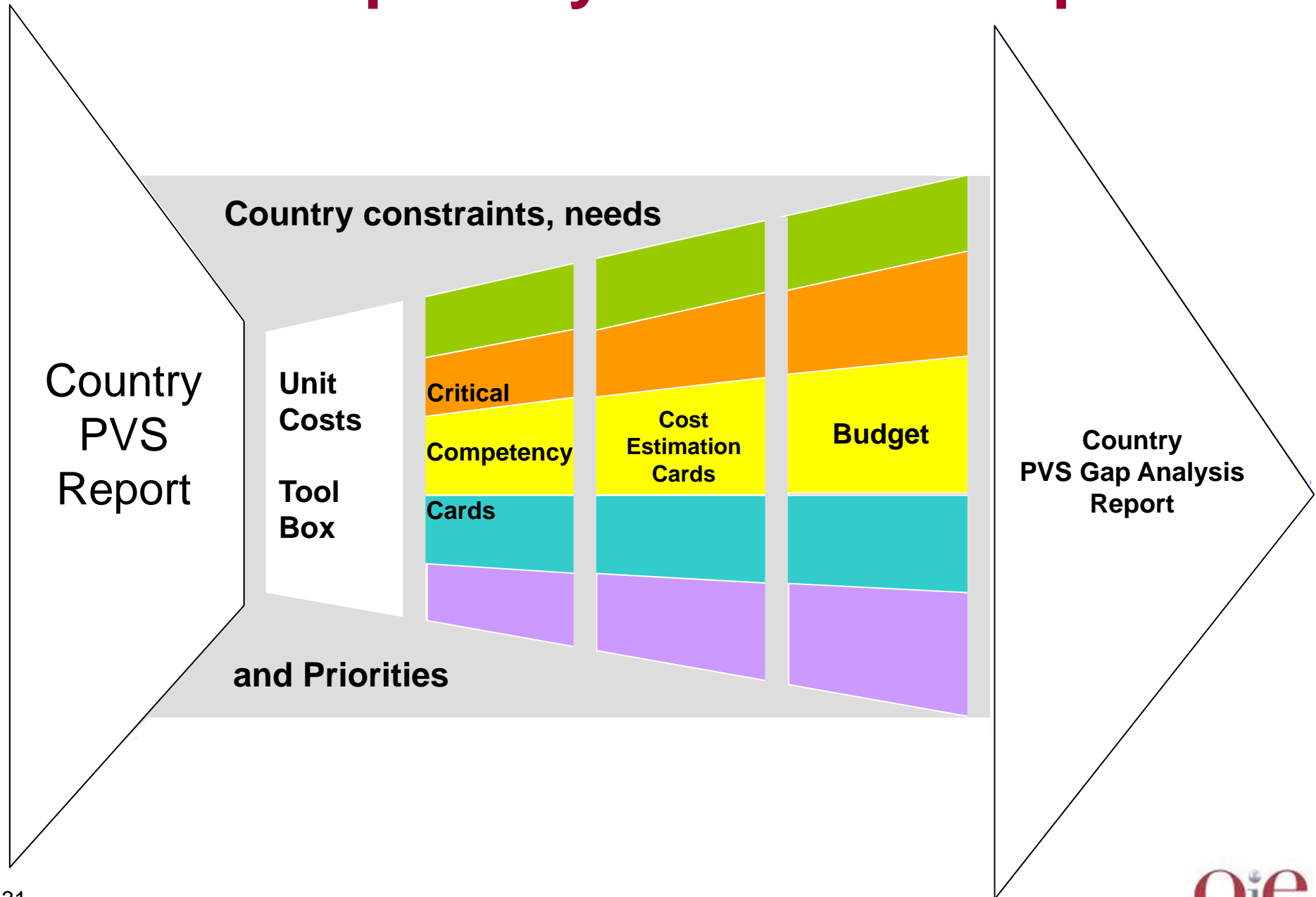
# The PVS Gap Analysis Manual

- ▶ **Volume I: Guidelines for conducting a mission,**  (PDF) includes appendices on:
  - Indicative guidelines for Border Inspection Posts
  - Guidelines for the Animal Health Tool
  - Indicative guidelines for Laboratories
  - Guidelines for the other tools
- **Volume II: Guidelines for Writing a PVS Gap Analysis report**  (PDF)

# The PVS Gap Analysis (main) Tool

- ▶ **Templates for letters, reports and presentations**
- ▶ **Budget**  (Excel), includes
  - **Unit costs** and
  - **Cost Estimation Cards**
  - **Analysis of the Budget**

# PVS Gap Analysis – Main Steps



# The PVS Gap Analysis Tool Box

## ▶ Tool 1 - Border posts

- Estimation of human and physical resources for Border posts

## ▶ Tool 2 – Animal Health

- Field Veterinary Network for Animal Health
- Estimation of human and physical resources for Animal Health



# The PVS Gap Analysis Tool Box



## ▶ Tool 3 – Veterinary Public Health

- Estimation of human and physical resources for Veterinary Public Health

## ▶ Tool 4 – Full time equivalent

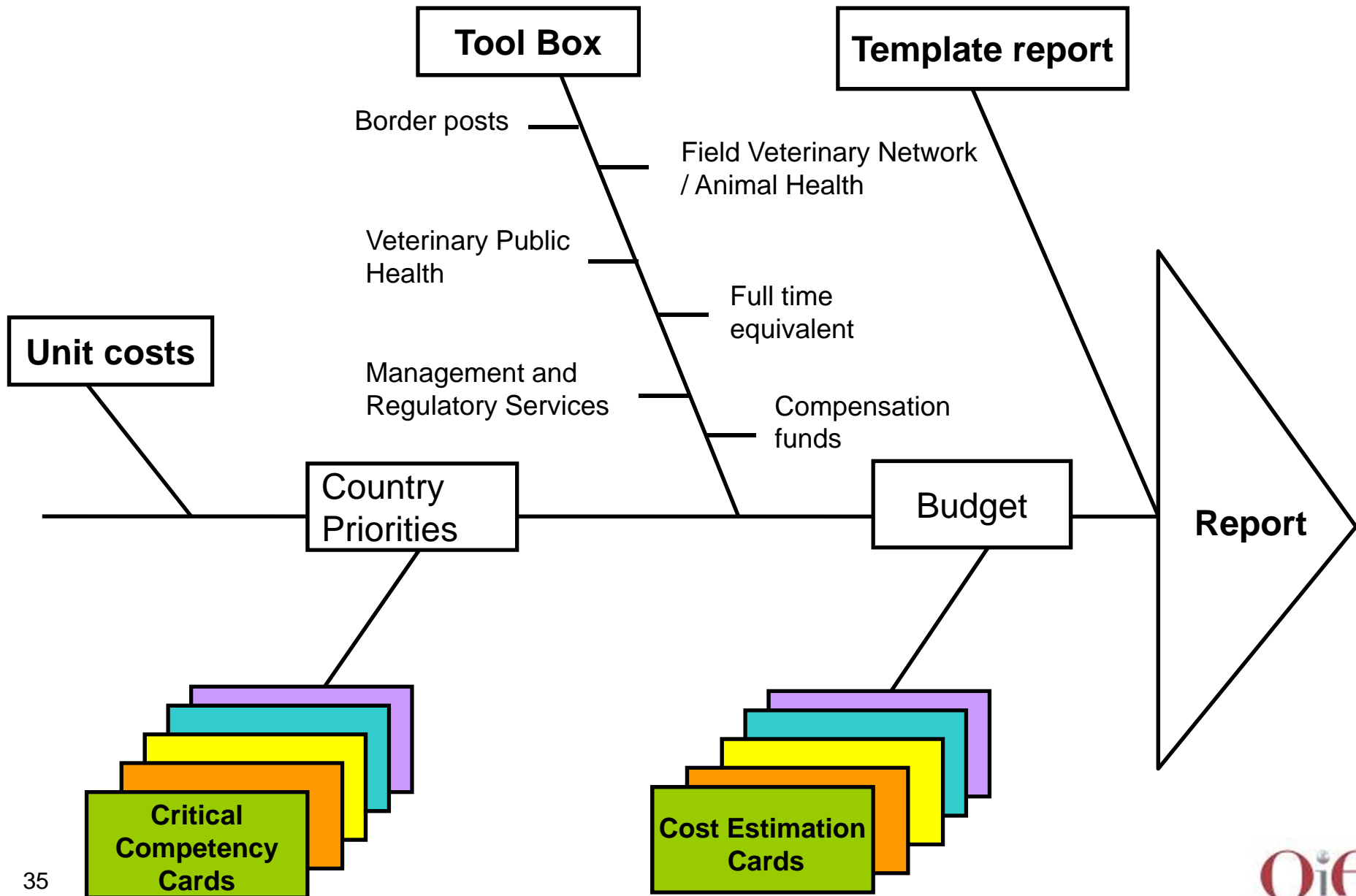
- Full time equivalent simulation (Human resources)

# The PVS Gap Analysis Tool Box

- ▶ **Tool 5 - Management of Veterinary Services** 
  - Resources needed for Management and Regulatory Services
- ▶ **Tool 6 – Compensation funds** 
  - Simulation of Compensation funds

# Guidelines for conducting a mission and writing a report

Template letters	Laboratories	Border Posts	Guidelines/tools	Template presentations
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# Using the PVS Gap Analysis

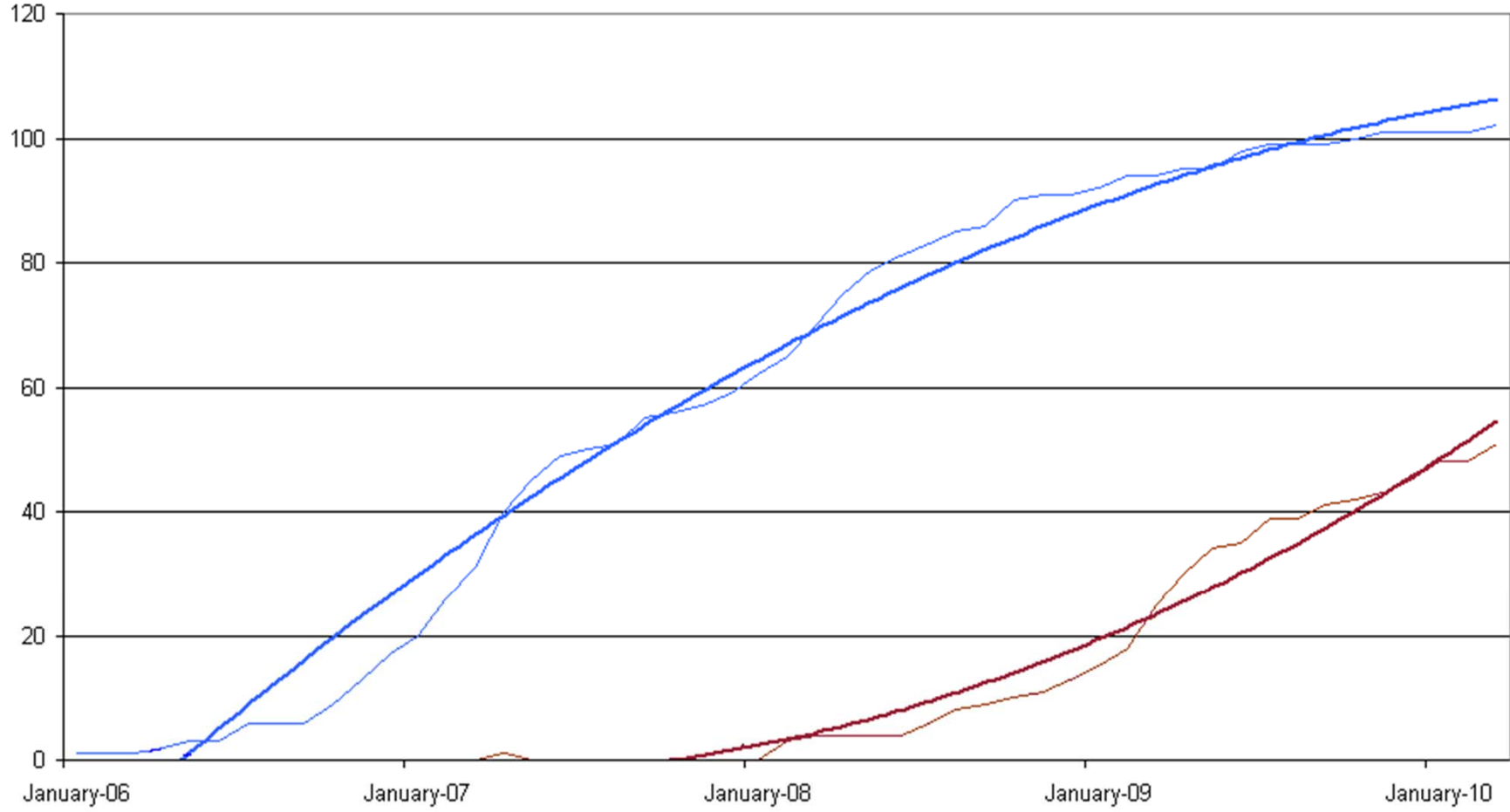
- ▶ **How and what to finance** is a sovereign decision of the country
- ▶ The Country's Government decides if this is kept for internal use or distributed if necessary to Donors and relevant International Organisations to prepare investment programmes

# Using the PVS Gap Analysis

- ▶ **In country discussions** with the relevant Minister, other Ministries, Ministry of Finance, Prime Minister, Head of State, National Parliament, depending on the context of the country
- ▶ **Round tables**, in the country, with Donor Agencies and International Organisations, incl. FAO
- ▶ **Preparation of the country Veterinary Services estimated Budget; and of national or international investments**

# Country PVS and PVS Gap Analysis requests, since 2006

Nb of Countries

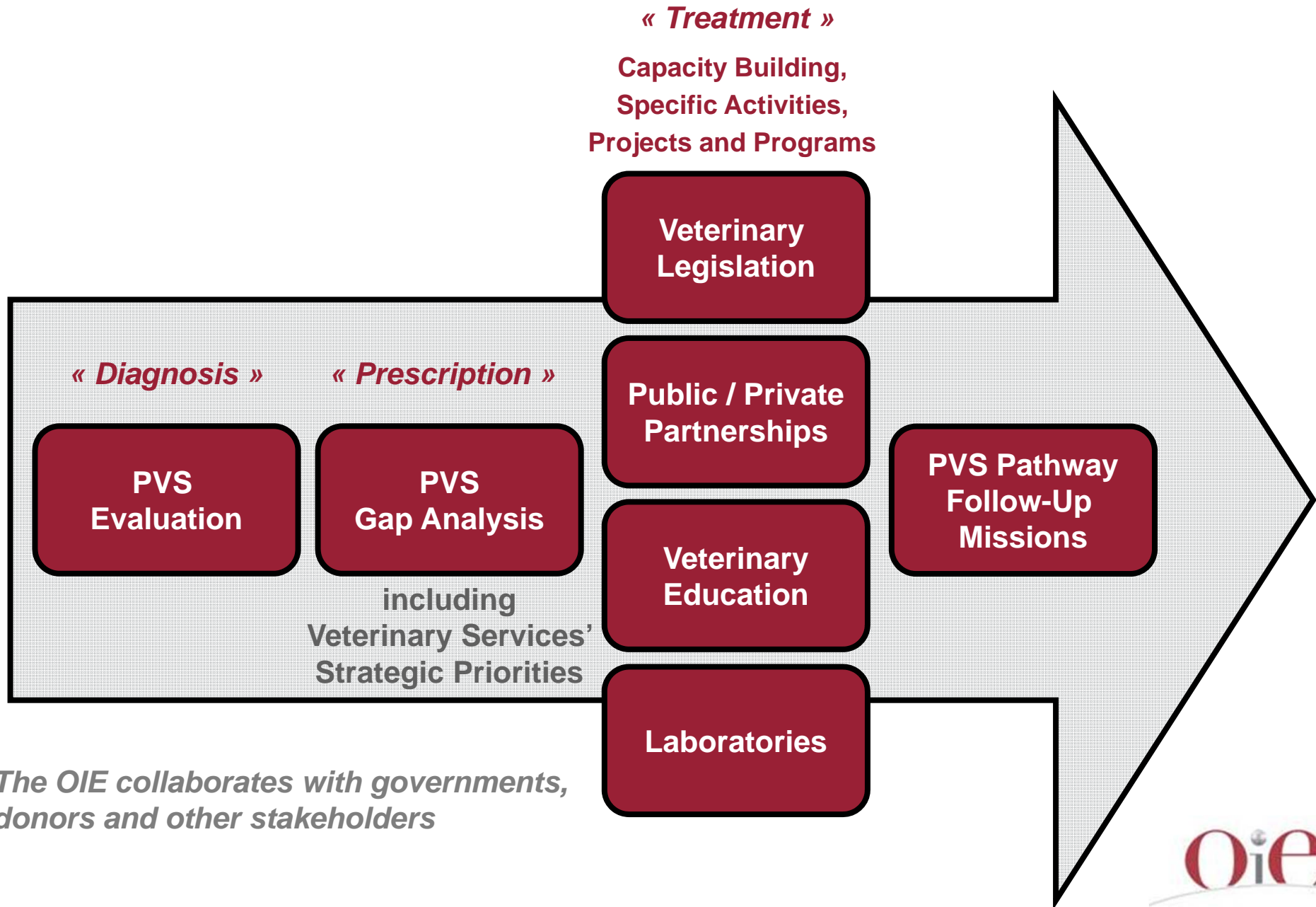


— PVS requests since 2006  
— Polynomial (PVS requests since 2006)  
— PVS Gap Analysis requests since 2006  
— Polynomial (PVS Gap Analysis requests since 2006)

# PVS Gap Analysis: Progress (2011)

	OIE Members	PVS Gap Analysis requests received	PVS Gap Analysis missions implemented	PVS Gap Analysis missions reports received	Reports available for (restricted) distribution to Donors and Partners
Africa	52	31	21	19	8
Americas	29	11	6	5	1
Asia, the Far East and Oceania	32	12	8	6	4
Europe	53	6	5	4	1
Middle East	12	8	2	2	0
<b>TOTAL</b>	<b>178</b>	<b>68</b>	<b>42</b>	<b>36</b>	<b>14</b>

# The OIE PVS Pathway





# Thank you for your attention



Organisation  
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de la Santé  
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